



Introduction

The attached represents a summarized December 2025 Balance Sheet, Summary of Cash/Investment Assignment (a reconciliation of current cash and investments with the Commissioner-approved assignments from the 2025 budget adoption), and Budget-to-Actual Comparison Report for the General Fund. These reports and narrative reflect preliminary year-end assessment of financial results and position as various accruals for billings, reimbursements, and estimates continue to be assessed to formally close the year for audit. *Notations are made for known/estimated significant pending items as applicable in the analysis that follows.*

The summarized General Fund report consolidates major revenue and expense reporting categories, primarily by operating department, in a similar fashion to our budgetary documents. Narrative is provided to add perspective for differences of significance, chiefly supporting those differences within the current year but also commenting on prior year where applicable. *NOTE – timing differences can occur month-to-month based on posting of invoices to appropriate periods (at times prior period) as well as correcting and auditing adjustments.*

Balance Sheet and Summary of Cash/Investment Assignment

The following discusses several more significant differences between the 2025 and 2024 amounts reported in the Balance Sheet, which reflects the County's cash/investments and amounts due to the General Fund as well as amounts due to others and new fund balances (*estimate of reserves carrying forward to future years*):

- **Cash and Investments** – while the total reflects a reduction of just over \$1 million, this is primarily tied with higher-than-usual amounts due from other funds (*see below*) and the transfer out of unspent Opioid lawsuit settlement funds received into a separate reporting fund (*see below*).
- **Accounts Receivable and Deferred Revenue – Taxes/Opioid** – for 2025, future proceeds to be received from Opioid lawsuit settlements were moved to a separate Special Revenue Fund for reporting/reconciliation. When excluded from 2024 totals, amounts are very comparable to 2025. *Several additional accounts receivable (primarily from State grant/reimbursement programs) are anticipated in Q2 2026 that will be recorded back to 2025 to match relating expenses.*
- **Due from Other Funds** – amounts reflect expenses advanced by the General Fund (*the centralized "bill payer" for the County*) that are due from other funds, including amounts pending reimbursement from Federal and State sources. Amounts outstanding are elevated in 2025 for timing of reimbursements for 911 Fund (approx. \$639,000) and Domestic Relations Fund (approx. \$154,000) primarily from State reimbursements pending. *Overall amount is anticipated to reduce as health and human services subsidies are finalized for audit purposes, which can be significantly delayed due to reporting and processing timing with the State.*
- **Prepaid Expenses** – reduction in 2025 is due to no prepayment on health insurance billing at year end (amounts for January are often paid in advance, but dependent on invoice receipt, due date, and processing timing), with payment in early January 2026.
- **Overall Liabilities/Deferred Inflows** – outside of the Deferred Revenue change references above, amounts remained highly comparable to the prior year.
- **Fund Balance** – while the 2025 budget anticipated a significant use of reserves, preliminary results show very minimal change, primarily related to anticipated project spending (Broadband and land acquisition) still in evaluation stages and thus not occurring, and conservative revenue/expense budgeting practices that are common in government. Fund balance in the General Fund was also reduced in 2025 by the transfer of Opioid

lawsuit settlement fund activity, including unspent restricted cash resources that were reflected in 2024. *It is anticipated that final adjustments relative to formal close/audit preparation will reduce fund balance, primarily for final accounting of health and human service program subsidies; but still result in an increase in fund balance position for the year's net results.*

The budgetary assignments identify a myriad of projects that the Commissioners have approved dedicated reserves to fund, including amounts necessary to balance the 2025 budget (*which identifies several non-recurring projects and investments, including real estate reassessment*) and a designation of minimum 10% of current General Fund budgeted expenses (\$25,898,119). NOTE – all amounts reflect those established with the 2025 budget and are not adjusted for any expenses to-date (*process occurs as part of the following year's budget process and year-end close*).

The net "Unrestricted/Unassigned Funds" amount of \$6,622,514 reflects cash and investments available for future budgetary needs and infrastructure/program investments. **We recommend you review the fund balance assignment information made part of the County's 2026 Approved Budget Package available on our website and at the County Offices, reflecting proposed projects heading into the new year/future.**

Budget-to-Actual Comparison Report

The County's revenue and expense reporting groups activities into several primary operations that mirror the annual budgetary structure; **we recommend you review the General Fund Budget – Summary Information made part of the County's 2026 Approved Budget Package for detail on all the functions accounted for under these grouped activities.**

Overall, preliminary net results for the year remain positive versus budget expectations, though some significant grant pass-through projects are creating differences in comparability between 2024 and 2025, as detailed below. Revenues greatly slow as the year concludes, especially into Q4 as the majority of funds flow early in the year for real estate tax collections during discount/par periods; yet most expenses continue in comparable fashion throughout the year, placing need on fund balance reserves to ensure adequate operational funding to end and begin each calendar year.

Overall revenues trended positively versus budget (when pass-through projects, detailed below, are excluded – which highly skewed 2024 and 2025 General Government reporting). The following are additional notes regarding significant differences and results:

- **General Government revenues** are primarily generated through Real Estate Taxes (approx. \$14.23 million, reflecting minor increase of \$92,000 over 2024 though shy of 2025 budget by \$194,000) and interest income (approx. \$1.23 million, reflecting decline from 2024 relative to Federal interest rate cut impacts and stable but slightly declined investible cash, especially in Q3 2025 due to extended budget impasse and lack of State grant/reimbursement funding for over five months).

Budgeted amounts also included several pass-through project revenues (matched with pass-through project expenses below, netting to \$0 County impact) totaling \$1.2 million in 2025 and \$4.5 million in 2024 that did not materialize or are still in evaluation with the respective parties. Finally, 2024 revenues were slightly higher due to Opioid lawsuit settlement receipts (\$522,000) that were reported in a separate fund in 2025 (*as discussed above*); thus, otherwise highly comparable to the prior year results. Overall, revenues outperformed budget for both years when excluding pass-through, no-net-cost activities that inflated budget figures.

- **Public Safety revenues** fell short of budget primarily due to an increase in expected Commissary revenue, though a significant portion of the budget related to inmate's funds that are accounted for in a separate fund (\$377,000 budget difference). In comparison to the prior year, while Commissary activity was reasonably comparable, there were three primary differences accounting for the overall \$332,000 decline: reduction in Federal prisoners housed in 2025, *pending accrual for Emergency Management salary/benefits reimbursement from the State*, and movement of Probation Supervision Fee revenues from County to Court Judges (anticipated for 2025 budget).

Overall expenses were highly positive against budget, though as noted above slightly skewed due to pass-through project expenses that did not occur in both year, *and are still pending final recognition of health and human service program subsidies, which will further increase expenses by an anticipated low-six-figure impact.* The following are additional notes regarding significant differences and results:

- **General Government expenses** will close 2025 significantly under budget and prior year (*though increased for pending final program subsidies noted above*), further explained as follows:
 - o 2025 Budget versus Actual – the over \$5 million positive variance primarily relates to \$2 million unspent in broadband and land acquisition expenses still in project evaluation, \$1.2 million in pass-through expenses (and revenues above) that did not materialize/remain in evaluation, approx. \$715,000 less-than-budgeted expenses for the County’s real estate reassessment project (partially timing, with 2024 activities in excess of budget by approx. \$200,000, and highly conservative cost estimate), and approx. \$319,000 for highly conservative cost estimate for new fiscal software implementation primarily shifted to 2026 (new budget estimate of \$250,000).
 - o 2025 versus 2024 Actual – overall reduction of approx. \$838,000 is primarily related to \$646,000 in one-time, Commissioner-approved ARPA grants approved for small businesses in 2024 and *pending final program subsidies noted above, which will further reduce the difference to 2024.*
- **Judicial Government expenses** will close 2025 significantly under budget (\$377,000), though \$365,000 higher than prior year, further explained as follows:
 - o 2025 Budget versus Actual – budgeted expenses for staff benefit costs were much higher than actual results, based on highly conservative cost estimates.
 - o 2025 versus 2024 Actual – above increase in expenses primarily related to increased staffing costs (including new, approved support position) and contracted Assistant District Attorney costs in the District Attorney’s office (approx. \$113,000), and increased staffing costs and software upgrade/cloud conversion in 2025 (approx. \$120,000); remaining differences relate to general increase in cost of living and employee benefit program costs.
- **Public Safety expenses**, while highly comparable to prior year outside of general increase in cost of living and employee benefit program costs, were significantly under budget (\$781,000), primarily within the Prison department related to Commissary budget change in 2025 (as discussed in revenues above; \$296,000 difference), \$100,000 unspent for planned capital projects still in evaluation or postponed, and \$192,000 for highly conservative staff benefit cost estimates.

While there are still pending final health and human service program subsidies to be recognized (as noted above, anticipated low-six-figures), ending net results will reflect an increase in fund balance reserves for 2025 (versus an anticipated, though highly conservative, \$4.9 million use in reserves). The increase will be less than 2024, primarily relating reduced interest earnings rates and general cost of living and employee benefit program cost increases, but reasonably comparable when factoring out Opioid lawsuit settlement revenues now reported separately. Overall, the County remained in strong financial health to close 2025, though with a structural budgetary deficit (common to most municipal operations) tied to regularly-increasing personnel costs in a service-driven industry.

Perry County
Balance Sheet - General Fund
As of December 31, 2025 and 2024 (Preliminary)

	2025	2024
Assets		
Cash	\$ 3,882,003	\$ 7,301,213
Investments	25,057,459	22,655,419
Accounts/Taxes Receivable	1,615,915	3,907,870
Due from Other Funds (Net)	1,733,592	490,361
Inventory	5,946	11,732
Prepaid Expenses	179,897	433,535
TOTAL ASSETS	\$ 32,474,814	\$ 34,800,130
Liabilities & Deferred Inflows		
Accounts Payable/Related Accruals	\$ 610,701	\$ 880,593
Accrued Payroll/Related Expenses	469,643	356,504
Escrows/Escheats	76,777	27,052
Deferred Revenue - Taxes/Opioid	850,085	2,886,868
Total Liabilities & Deferred Inflows	2,007,206	4,151,016
Fund Balance		
Prior Year Fund Balances	30,649,113	29,765,497
Less: Opioid Funds Transferred Out	(698,446)	-
Current Year-to-Date Net Income (Loss)	516,940	883,617
Total Fund Balance	30,467,608	30,649,113
TOTAL LIABILITIES & FUND BALANCE	\$ 32,474,814	\$ 34,800,130

* Rounding Differences May Apply.

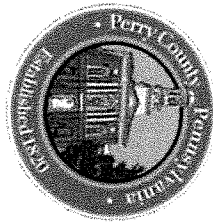
Perry County
Cash/Investment Balances and 2025 Budgetary Assignments - General Fund
As of December 31, 2025 (Preliminary)

	2025 BUDGETARY ASSIGNMENTS FOR CASH/INVESTMENT BALANCES:
Broadband	\$ 6,400,000
Building (New or Consolidation) plus Feasibility Study	6,900,000
Infrastructure Bank	2,000,000
Digital Records - Various Offices	400,000
Public Defender's Office Reorganization	250,000
Economic Development	3,000,000
Farmland Preservation	250,000
New Software System	500,000
Security Measures on County-Occupied Properties	500,000
2025 Original Budget Deficit (\$4,692,449), Less \$2,575,500 in Projects Above with 2025 Budgeted Expenses	2,116,949
Fund Balance Reserve for 10% of General Fund Expenditures	2,589,812
Unassigned Funds	6,622,514
Total Cash/Investment Balances	\$31,529,275

Perry County
Budget-to-Actual Comparison Report - General Fund
As of December 31, 2025 and 2024 (Preliminary)

	2025				2024			
	Amended Budget	Actual	+ / (-) Variance	Percent of Budget	Original Budget	Actual	+ / (-) Variance	Percent of Budget
Revenues								
General Government	\$ 18,454,894	\$ 17,671,062	\$ (783,832)	96%	\$ 21,885,857	\$ 18,094,890	\$ (3,790,967)	83%
Judicial Government	993,200	1,042,184	48,984	105%	946,450	1,061,522	115,072	112%
Public Safety	1,551,826	1,197,625	(354,201)	77%	1,060,850	1,529,945	469,095	144%
Veterans Affairs	-	1,115	1,115	0%	-	-	-	0%
Soil Conservation	-	2,300	2,300	0%	-	9,771	9,771	0%
Total Revenue	20,999,920	19,914,285	(1,085,635)	95%	23,893,157	20,696,128	(3,197,029)	87%
Expenses								
General Government	13,261,582	7,936,902	5,324,680	60%	13,497,250	8,775,155	4,722,095	65%
Judicial Government	4,425,611	4,048,990	376,621	91%	4,167,037	3,684,210	482,827	88%
Public Safety	8,074,966	7,294,162	780,804	90%	7,599,686	7,233,111	366,575	95%
Veterans Affairs	118,181	103,312	14,869	87%	92,224	97,623	(5,399)	106%
AG Extension/Soil Conservation	17,779	13,979	3,800	79%	17,899	22,411	(4,512)	125%
Total Expenses	25,898,119	19,397,346	6,500,773	75%	25,374,096	19,812,511	5,561,585	78%
NET CHANGE IN FUND BALANCE	(\$4,898,199)	\$516,940			(\$1,480,939)	\$883,617		

* Rounding Differences May Apply.

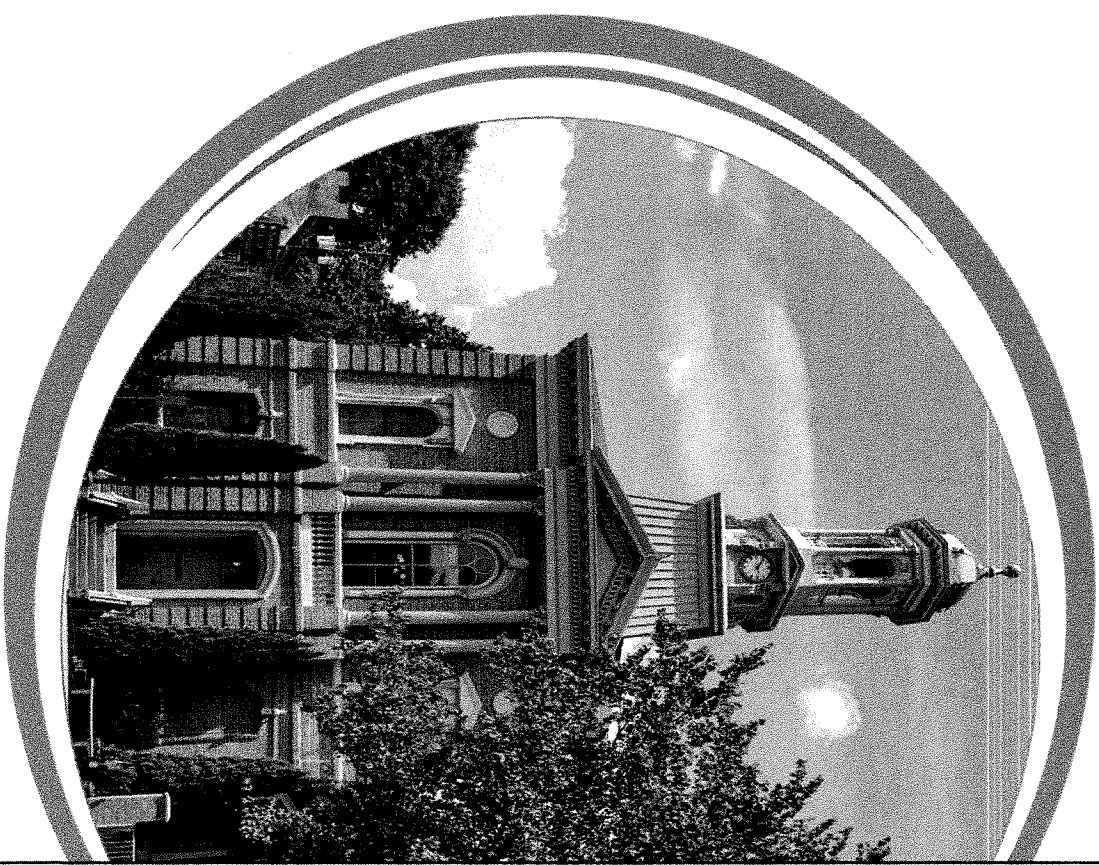


Perry County
P E N N S Y L V A N I A

PRELIMINARY 2025 FISCAL REPORT

Summary Presentation of the Preliminary
December 2025 Fiscal Report

Monday, April 20, 2026



Perry County – 2025 Fiscal Report Introduction

- Reporting on 2025 preliminary results as compared with 2025 budget and 2024 actual
- Amounts for 2024 and 2025 remain open for financial statement audit; adjustments pending for:
 - Additional program receivables for State reimbursements and subsidies still in evaluation/estimation
 - Additional General Fund subsidy of health and human service operations
- Overall results continue to trend positive for fund balance retention/growth



Perry County – December 2025 Balance Sheet

- Balance Sheet is a “point-in-time” presentation of amounts the County has or is collecting (assets), amounts owed (liabilities), and net residual (fund balance)
- Long-term goal for consistency/slight growth of assets; net result (excluding shift of Opioid resources) is slight growth over 2023 of just under \$29,000

	2025	2024
Assets		
Cash	\$ 3,882,003	\$ 7,301,213
Investments	25,057,459	22,655,419
Accounts/Taxes Receivable	1,615,915	3,907,870
Due from Other Funds (Net)	1,733,592	490,361
Inventory	5,946	11,732
Prepaid Expenses	179,897	433,535
TOTAL ASSETS	\$ 32,474,814	\$ 34,800,130

- Cash and Investments - \$1 million reduction, but mostly balanced with amounts due from other funds increase
- Accounts/Taxes Receivable – declined with Opioid Fund resources transferred to separate fund (\$2.1 million)
- Due from Other Funds – “timing heightened”, much of which was satisfied early 2026
- Prepaid Expenses – “timing heightened” in 2024 for prepaying health insurance

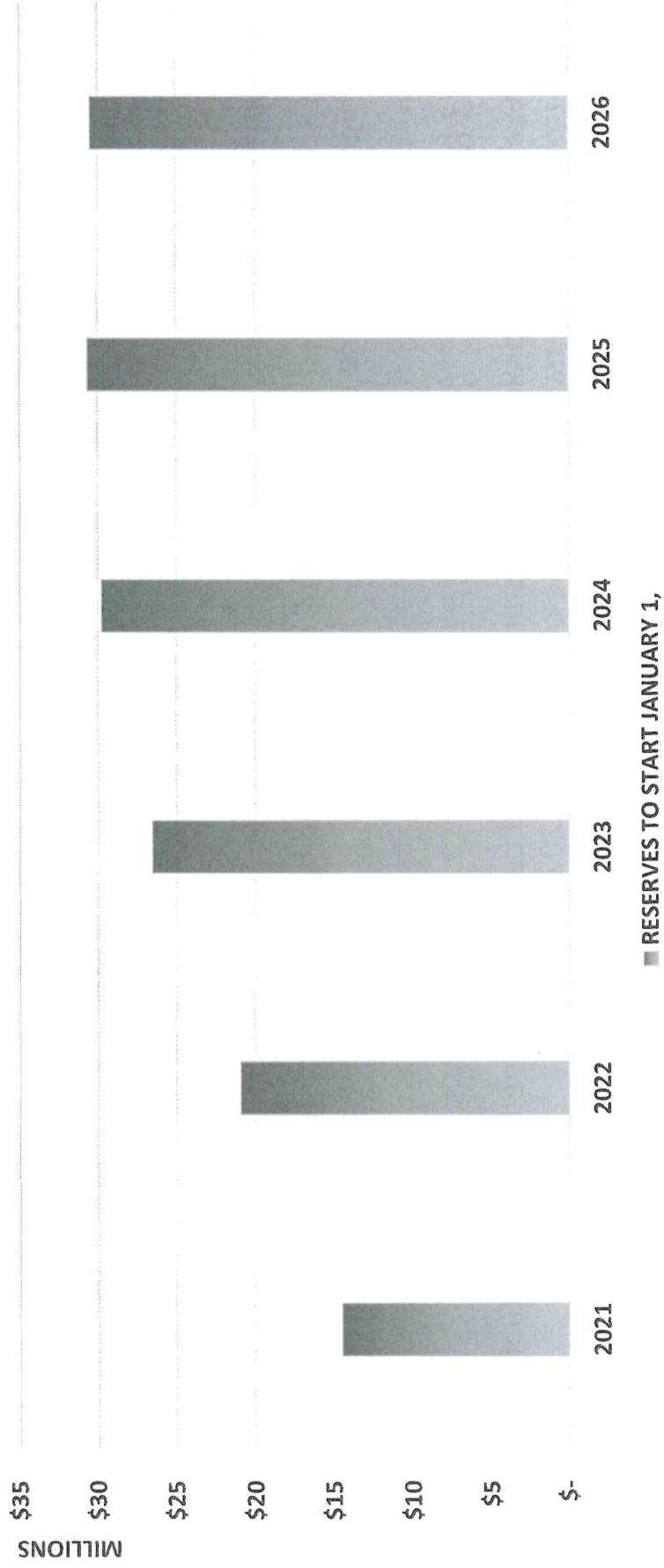


	2025	2024		2025	2024
Liabilities & Deferred Inflows			Fund Balance		
Accounts Payable/Related Accruals	\$ 610,701	\$ 880,593	Prior Year Fund Balances	30,649,113	29,765,497
Accrued Payroll/Related Expenses	469,643	356,504	Less: Opioid Funds Transferred Out	(698,446)	-
Escrows/Escheats	76,777	27,052	Current Year-to-Date Net Income (Loss)	516,940	883,617
Deferred Revenue - Taxes/Opioid	850,085	2,886,868	Total Fund Balance	30,467,608	30,649,113
Total Liabilities & Deferred Inflows	2,007,206	4,151,016			
			TOTAL LIABILITIES & FUND BALANCE	\$ 32,474,814	\$ 34,800,130

- Liabilities
 - Excluding deferred revenue for future-due Opioid lawsuit settlement awards (\$2.1 million), highly comparable to 2024
- Fund Balance
 - Excluding net Opioid Funds transferred out, fund balance continued to remain stable/slightly grow in 2025 (versus planned use of reserves in 2025 budget)



Perry County – Reserves Growth Trends



Perry County – 2025 Budgetary Assignments

- While cash/investments and reserves remain significant (\$31.5 million), majority is identified for Commissioner-supported project and initiative investments
 - Roughly \$6.6 million is unassigned (portion includes externally restricted funds)
- See 2026 Budget Package for budgetary assignment and unassigned reserves assessment for new year's revisions

Perry County – 2025 Budget-to-Actual Report

- “Income Statement” reviews the performance of the County’s General Fund against budget, and is presented in comparative form
- Groups activities into functional reporting categories (same used for budgetary reporting)
 - General Government – Elections/Voter Registration, Tax Assessment/Collection/Claims, Treasurer Licenses, Recorder/Registrar, and County Administration/Maintenance functions
 - Judicial Government – Public Defender, District Attorney, Courts Administration and Magistrates, Prothonotary, and Sheriff’s Office functions
 - Public Safety – Prison, Parole & Probation, Emergency Management Agency (EMA) functions
 - Veterans’ Affairs
 - Extension Office



Revenues	2025				2024			
	Amended Budget	Actual	+/(-) Variance	Percent of Budget	Original Budget	Actual	+/(-) Variance	Percent of Budget
General Government	\$ 18,454,894	\$ 17,671,062	\$ (783,832)	96%	\$ 21,885,857	\$ 18,094,890	\$ (3,790,967)	83%
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Soil Conservation	-	2,300	2,300	0%	-	9,771	9,771	0%
Total Revenue	20,999,920	19,914,285	(1,085,635)	95%	23,893,157	20,696,128	(3,197,029)	87%

- **General Government**
 - Real Estate Taxes (\$14.23 million) comparable to prior year; Interest Income declined with Federal Reserve rate reductions
 - Pass-through projects (\$1.2 million in 2025, \$4.5 million in 2024) unspent, skewing budget-to-actual presentation
- **Public Safety**
 - Commissary budget change causing most current year difference
 - Decline from 2024 for Federal prisoner reductions, Probation funding shift, and pending 2025 accrual for EMA salary/benefit reimbursements
- Overall revenues, excluding pass-through projects budget, bettered 2025 budget by approx. \$137,000

	2025			2024				
	Amended Budget	Actual	+ / (-) Variance	Percent of Budget	Original Budget	Actual	+ / (-) Variance	Percent of Budget
General Government	13,261,582	7,936,902	5,324,680	60%	13,497,250	8,775,155	4,722,095	65%
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NET CHANGE IN FUND BALANCE	<u>(\$4,898,199)</u>	<u>\$516,940</u>			<u>(\$1,480,939)</u>	<u>\$883,617</u>		

- **General Government**

- Pass-through projects (\$1.2 million in 2025 and 2024) unspent; \$2 million unspent towards Broadband and land acquisition projects; several projects over-estimated in 2025 (fiscal software and reassessment projects)

- *Final health and human service program subsidies forthcoming (increase)*

- **Judicial Government**

- Staffing costs (over-estimated in 2025; position and cost of living growth from 2024) driving differences above



Expenses	2025				2024			
	Amended Budget	Actual	+/(-) Variance	Percent of Budget	Original Budget	Actual	+/(-) Variance	Percent of Budget
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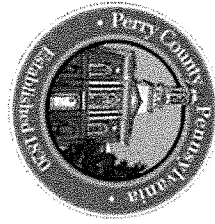
- **Public Safety**
 - Highly comparable to prior year, and under budget in 2025 relating to Commissary budgeting change (\$296,000), unspent capital projects (\$100,000), and over-estimated staff benefit costs (\$192,000)
- Overall expenses well below overly-conservative budgetary figures, resulting in increase to reserves in both 2025 (will likely decline by roughly half for program subsidies pending) and 2024



Perry County – Fund Balance Assessments and Conclusion

- Projected fund balances (reserves) for the General Fund are just over \$30 million to head into 2026
 - Governmental Finance Officer’s Association (GFOA) recommends minimum two (2) months of average expenditures held in reserves (\$3.5 million)
 - County informal policy is to have three (3) months, which is \$5.3 million
 - Remainder of fund balance is assigned by Commissioners to various future investment projects as detailed in the 2026 Budget Package (*though intent is for seeking additional grants and support funding to lessen those needs*)
- The above reflects a substantially strong financial position for the County, but one with significant capital investment needed in future years and structural deficit pressures (expenditures outpacing revenues)





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Questions?



